The Financial State of Massachusetts
As of June 30, 2011

STATE LIABILITIES EXCEED ASSETS

<table>
<thead>
<tr>
<th>Assets</th>
<th>$67,091,454,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less: Capital Assets</td>
<td>$40,091,250,000</td>
</tr>
<tr>
<td>Restricted Assets</td>
<td>$5,959,041,000</td>
</tr>
<tr>
<td><strong>Assets Available to Pay Bills</strong></td>
<td><strong>$21,041,163,000</strong></td>
</tr>
<tr>
<td>Less: Bills</td>
<td>$76,712,174,000</td>
</tr>
<tr>
<td><strong>Money Needed to Pay Bills</strong></td>
<td><strong>$55,671,011,000</strong></td>
</tr>
<tr>
<td>Each Taxpayer's* Burden</td>
<td>$24,100</td>
</tr>
</tbody>
</table>

The state of Massachusetts has $67.1 billion in assets, but of most these assets are not available to pay State bills. The $40.1 billion of capital assets, such as roads, buildings and land, should not be sold to pay bills. The use of $6 billion of the assets is restricted by law or contract.

That leaves $21 billion of State’s assets available to pay $76.7 billion of bills as they come due.

The $55.7 billion shortfall represents compensation and other costs incurred in prior years that should have been paid in those prior years. Instead these costs have been shifted to future taxpayers.

**Today Each Taxpayer Owes $24,100**

Truth in Accounting’s detailed analysis discovered retirement benefits totaling $37 billion have been promised, but not funded. However, because of the confusing way the State does its accounting, only $4.3 billion of these liabilities are on Massachusetts’ balance sheet.

88% of retirement liabilities are not clearly disclosed

Reported Retirement Liabilities $4.3
Unreported Retirement Liabilities $32.7

To knowledgeably interact with—and cast informed votes for—their leaders, citizens need transparency and accurate financial information. The antiquated ways the State budget and financial report are calculated do not provide citizens with the financial information needed to determine government accountability.

This is especially true in relation to employee compensation costs, which include retirement benefits. Because pension and other retirement benefits are not immediately payable in cash, most of these compensation costs are ignored when calculating balanced budgets. Furthermore, the State has set aside only 57 cents to pay for each dollar of retirement benefits promised.

**Truthful budgetary accounting** would include the portion of retirement benefits employees earn in current compensation costs every year they work.

**Accurate accounting requires all real and certain expenses** be reported in the State budget and financial statements when incurred, not when paid.

**THE BILLS THE STATE HAS ACCUMULATED**

<table>
<thead>
<tr>
<th>State Bonds</th>
<th>$36,757,587,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Other Liabilities</td>
<td>$17,124,338,000</td>
</tr>
<tr>
<td>Less: Debt Related to Capital Assets</td>
<td>$14,206,629,000</td>
</tr>
<tr>
<td>Unfunded Pension Benefits</td>
<td>$18,790,808,000</td>
</tr>
<tr>
<td>Unfunded Retirees' Health Care Benefits</td>
<td>$18,246,070,000</td>
</tr>
<tr>
<td><strong>Bills</strong></td>
<td>$76,712,174,000</td>
</tr>
</tbody>
</table>

Despite the balanced budget requirement, the State has accumulated bonds of $36.8 billion and other liabilities of $17.1 billion. The calculation of assets available to pay bills does not include capital assets, so $14.2 billion of related debt is removed from the calculation of State bills.

Unfunded employees' retirement benefits represent 48% of State bills. These unfunded liabilities have accumulated because State employees have been promised $18.8 billion of pension benefits and $18.2 billion of retirees’ health care benefits, but the State has not adequately funded them.

Unless these pension and retirees’ health care benefits are renegotiated, future taxpayers will be burdened with paying for these benefits without receiving any corresponding government services or benefits.

Data is derived from the state of Massachusetts June 30, 2011 audited Comprehensive Annual Financial Report and retirement plans’ actuarial reports.

*Based on the number of Massachusetts federal tax filers with a tax liability.*